City of Cle Elum 119 West First Street Cle Elum, WA 98922



Phone: (509) 674-2262 Fax: (509) 674-4097 www.cityofcleelum.com

September 10, 2019

Following the August 20, 2019 open record public hearing for a proposed wireless communication tower, the City of Cle Elum Planning Commission reviewed and voted on September 3, 2019 on the outcome of the Conditional Use Permit (CUP-2019-002). Cle Elum Municipal Code (CEMC) 17.100.080(D) requires a notice of decision to be sent to the applicant, the applicant's representative, property owner, and parties of record within seven (7) days of the decision date. As a party of record to the Vertical Bridge proposed wireless communication tower, we have enclosed the notice of decision.

The complete record may be viewed at City Hall or online at: <a href="http://cityofcleelum.com/city-services/administrative-services/public-notices/proposed-wireless-communication-facility/">http://cityofcleelum.com/city-services/public-notices/proposed-wireless-communication-facility/</a>

Lucy Temple City Planner 674-2262 planning@cityofcleelum.com City of Cle Elum 119 West First Street Cle Elum, WA 98922



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September 10, 2019

Vertical Bridge Development, LLC 8880 Cal Center Drive, Ste #130 Sacramento, CA 95826

RE: Conditional Use Permit for proposed Wireless Communication Facility

Dear Applicant,

Your Conditional Use Permit (CUP) for the proposed unmanned wireless communication facility was denied by the City of Cle Elum Planning Commission on September 3<sup>rd</sup>. The denial is on the basis of zoning, as described in the enclosed document.

Kindest Regards,

Lucy Temple City Planner

**Enclosures** 

Cc: Cle Elum Planning Commission

Jay McGowan, Mayor Cle Elum City Council

Robert Omans, Administrator/Building Official

Kathi Swanson, City Clerk

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# CITY OF CLE ELUM Conditional Use Permit / Variance NOTICE OF DECISION

PROJECT: Vertical Bridge US-WA-5105 Cle Elum / T-Mobile SE09034J Cle Elum DT-VB,

CUP-2019-002

**APPLICANT:** SAC Wireless on behalf of: Vertical Bridge Development, LLC and T-Mobile

West LLC, 8880 Cal Center Drive, Suite 130, Sacramento, CA 95826

**DESCRIPTION:** Proposed unmanned Wireless Telecommunications Facility in City

Owned parcel (CEMC 17.100). Site and Design Review (CEMC 17.76) for site development and construction. Conditional Use Permit (CEMC 17.16.030 - zoning, CEMC 17.80 - CUP) for a Conditional Use

within the Residential zone.

**LOCATION:** East of 5<sup>th</sup> Street, Cle Elum, WA 98922

Parcel 621534, Map # 20-15-26050-2401 Parcel 950421, Map # 20-15-26050-2403

LOT DESCRIPTION: CD. 4304: CLE ELUM. HILLCREST ADDITION LOTS 1 & 2:

BLOCK 24; CLE ELUM, HILCREST ADDITION LOT 3, BLOCK 24

**ZONING:** Residential (CEMC 17.16)

**SEPA:** Checklist and DNS

**APP. TYPE**: Type III

**PREPARED BY:** Lucy Temple, Planner

(per September 3, 2019 Planning Commission decision)

**DATE:** August 10, 2019

DECISION: CUP-2019-002 is <u>denied</u> on the basis of zoning.

**APPEAL:** The appeal process for Type III decisions is found in CEMC 17.100.130. Appeals

must be filed within 14 days of the decision issuance. Appeals shall be in writing and

shall contain, at a minimum, the following information:

1. The case number assigned by the city and the name of the application. 2. The name and signature of the party or parties filing the appeal including an address and phone number of a contact person. 3. The specific aspects of the decision which are the subject of the appeal, the legal basis of the appeal based on adopted standards and policies, and the evidence relied on to prove the error. 4. The appeal fee as set forth

by resolution of the city council.

#### FINDINGS OF FACT AND CONCLUSIONS OF LAW FOR CUP-2019-002 & VAR-2019-001

Background information can be found in the August 6, 2019 Staff Report

- At the September 3, 2019 City of Cle Elum Planning Commission meeting, the Commission voted unanimously against the Conditional Use Permit (CUP-2019-002) for the SAC Wireless/Vertical Bridge proposed wireless communication facility. Note: *VAR decision N/A, SDR N/A (administrative)*). Following are the Findings of Facts and Conclusions of Law related to the permit denial:
  - o The project is proposed within an area zoned Residential District (CEMC 17.16)
  - o Residential District zoning allows as a Conditional Use (CEMC 17.16.030(E)): "Telephone exchanges, electric substations and similar installations for public service"
  - Other zones described in CEMC Title 17 Zoning include "wireless communication facilities", as follows:

CEMC	<b>Zoning District</b>	Permitted/Cond. Use
17.24.030(4)	Old Town Commercial	Conditional Use*
17.28.030(3)	Entry Commercial	Conditional Use
17.34.010(L)	Business Park	Permitted Use
17.36.020(O)	Industrial	Permitted Use

<sup>\*</sup>when not fronting on First St, and when installed on existing buildings and screened from direct view of adjacent streets

- Therefore, the Planning Commission concluded that since the "wireless communication facilities" use is specifically stated in other City zones and not in the Residential District, wireless communication facilities were not intended to be placed in the Residential District. The Commission voted to deny CUP-2019-002 "on the basis that the code is not clear that this is a permitted conditional use in a Residential zone."
- o *Furthermore*, the Planning Commission did not vote on the project Variance (VAR-2019-001) on the basis that without an approved Conditional Use Permit the Variance was unnecessary.

#### Project permit process timeline for the proposed project:

- o **February 21, 2019:** Application for Pre-Application Review received
- o March 13, 2019: PREAP-2019-002, Pre-Application Review (CEMC 17.100.050)
- o March 20, 2019: PREAP-2019-002 meeting recap distributed (CEMC 17.100.050(D))
- o **April 19, 2019:** SEPA Checklist (application), Conditional Use Permit (CUP), Variance (VAR), and Site & Design Review (SDR) applications and payment received
- o May 8, 2019: Notice of Application<sup>1</sup> (CEMC 17.100.090(A))
  - Newspaper legal notices: May 9, 2019 & May 16, 2019
- o May 14, 2019: SEPA Checklist & DNS<sup>1</sup>, SEPA-2019-002 (CEMC 15.28.200)
  - Newspaper legal notices: May 16, 2019 & May 23, 2019
- o **July 30, 2019:** Notice of Public Hearing<sup>1</sup> (CEMC 17.100.090(B))
  - Newspaper legal notices: August 1, 2019 & August 8, 2019
- August 6, 2019: Staff Report issued on CUP, VAR, & SDR (CEMC 17.100.090(C))
- o **August 20, 2019:** Open Record Public Hearing, (CEMC 17.100.040(3))
- o **September 3, 2019:** Regular Planning Commission meeting, CUP-2019-002 deliberation and decision, (CEMC 17.100.090(E)).
- o September 10, 2019: CUP-2019-002 Written decision distributed, (CEMC 17.100.090(E))

<sup>&</sup>lt;sup>1</sup>Sent per CEMC 17.100.110(C) requirements.

# HEARINGS AND PUBLIC MEETINGS

- August 20, 2019
- September 3, 2019

## PLANNING COMMISSION

Agenda August 20, 2019 6:00 p.m.

JAY MCGOWAN

CITY ADMINISTRATOR ROBERT OMANS

CITY PLANNER LUCY TEMPLE

CITY CLERK
KATHI SWANSON



PLANNING COMMISSION KERRY CLARK DEBRA DAVIS PAMELA HAWK MATTHEW LUNDH MATT FLUEGGE

CITIZEN ALTERNATE
VACANT POSITION

- 1. Call to Order & Roll Call
- 2. Set Agenda
- 3. Adoption of Minutes
  - 6 August 2019
- 4. Announcements, Appointments, Awards, & Recognition
- 5. Business Requiring Open Hearings
  - CUP-2019-002 & VAR-2019-001, SAC Wireless/Vertical Bridge Wireless Communication Facility
- 6. New Business
- 7. Citizen Comments on Non-Agenda Items (limited to 5 minutes)
- 8. Public Appearances
- 9. Unfinished Business
- 10. Staff Report
  - Lucy Temple, City Planner
- 11. Report of Committees
- 12. Comments from Commissioners and/or Staff
- 13. Adjournment

Next Regular Commission Meeting: September 3, 2019: (Shoreline Master Program hearing w/ Ecology)

1		CITY OF CLE ELUM		
2		PLANNING COMMISSION MEETING		
3		Meeting Minutes		
4		20 August 2019 6:00		
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6	1.	Roll Call and Call to Order		
7		Commissioner Clark called the meeting to order at 6:00pm. All commissioners present.		
8		Set Agenda		
9		None.		
10	2.	Review of the minutes		
11	_,	Review minutes from August 6, 2019. No changes.		
12	3.	Announcements, Appointments, Awards, & Recognitions		
13	٠.	None.		
14	4.	Business Requiring Open Hearing		
15	7.	CUP-2019-002 and VAR-2019-001 – Wireless/Vertical Bridge Wireless Communication		
16		Facility.		
17		Commissioner Clark read aloud the hearing process and hearing rules, as well as the		
18		Commission's review limitations. Commissioner Clark requested Staff's overview of project		
19		procedure to date. Applicant Matt Grugan from Vertical Bridge (co-applicant) with SAC		
20		Wireless (co-applicant) in audience. Mr. Grugan presented the project to the Commission.		
21		Hearing opened at 6:50 pm. Commissioner Clark proceeded to request comments on the		
22		statements made by the Commissioners, each citing no conflicts of interest.		
23		In response, the following members of the community stated:		
24		<ul> <li>Michael Lancaster – 519 N Montgomery Ave, concerned that he read on</li> </ul>		
25		facebook that someone on the board already made up their mind.		
25 26		v A		
20 27		<ul> <li>Commissioner Lundh responded that there were comments made online that he had made up his mind, which he stated were untrue.</li> </ul>		
		<del>-</del>		
28		• Lynda Lien – 802 E 3 <sup>rd</sup> St, stated Commissioner Lundh was co-founder of an		
29		internet marketing company who relies on the internet commented that his		
30		business would be benefitting from better coverage.		
31		Commissioner Lundh stated that many small businesses use the internet to		
32 33		conduct business. Due to comment becoming discussion, Planner Temple		
34		advised the Commission did not need to discuss, but rather accept the comment and move on.		
35		<ul> <li>John Kavanagh – 312 W 3<sup>rd</sup> St, asked Commissioners whether there was any ex</li> </ul>		
36		parte communication with any City employees promoting this project.		
37		Commissioner Clark advised Mr. Kavanaugh to make the comment		
38		during the general hearing.		
39		<ul> <li>Councilmember Steven Harper asked Commissioner Clark for a point of</li> </ul>		
40		order.		
41		Commissioner Clark asked whether the Commissioners had done a site visit. All but		
42		Commissioner Davis had performed a site visit. Commissioner Clark opened hearing		
43		comments up to general comments.		
44		<ul> <li>Patricia Preston – 906 W 2<sup>nd</sup> #105, Concerned about wind and fire, people</li> </ul>		
45		meditate in the park. Discussed radio frequency in towns, desire to preserve land		
46		and view. Concerned about whether City is following the contract. Stated health		
47		problems, allergen like flu and would like to keep what we have.		

• <u>Tim Reynolds – 208 W 3<sup>rd</sup> St</u>, *Discussed long-term studies on cell tower* radiation, health concerns and permissible distances from towers.

- <u>James O'Reilly South Cle Elum</u>, *Concerned with giving community away without just, industry-standard compensation* (\$100,000/year).
- <u>Jim Eitemiller 109 W 3<sup>rd</sup> St</u>, *Discussed his position on Council at time of land donation, intent of donation. Impacts on efforts of community.*
- <u>Kent McCormack 302 E 4<sup>th</sup> St</u>, Stated concerns of distance to houses. Reiterated information provided to City during comment period about effects of towers. Discussed insurance Policy and listed some other companies' insurance policies. And cited costs of Taylor Bridge Fire, asking who would pay if their limits were reached.
- <u>Kate Phillips Pritchard 315 N Wright</u>, Stated who Council represents. Discussed stats of possible T-Mobile use in Cle Elum. Stated project profits to risks, and stated tower should be 1500+ feet from residents.
- <u>Greg Barr 407 E 3<sup>rd</sup> St</u>, Discussed tower locations. Stated concern with property donation, amount of green spaces in City, and stated concern with potential additional towers.
- <u>Susan Wilson 312 E 3<sup>rd</sup> St</u>, *Object to site. Hoping Commission listens to what everyone says. On record object to location.*
- <u>Duane Dobbs 312 E 4<sup>th</sup> St</u>, *Believes will affect property values*.
- <u>Geraldine Haugen 720-A E 3<sup>rd</sup> St</u>, Stated expectation of property as park. Curious about environmental impact and runoff impacts to 4<sup>th</sup> Street. Stated desire for location to remain rural.
- <u>John Kavanaugh 312 W 3<sup>rd</sup> St</u>, Collected 5 pages of petitions on 300 block of 3<sup>rd</sup> Street and stated potentially more would be opposed. Stated community would prefer a park. Discussed health, and questioned Commission's engineering credentials. Stated not favorable of 5G.
- <u>Linda Lien 802 E 3<sup>rd</sup> St</u>, Stated concern with property donation and decision to allow cell tower. Concern with finding out about proposal from newspaper. Stated the residents do not deserve to have it.
- <u>Brad Paige 112 W 5<sup>th</sup> St</u>, Stated he lives 1000-ft from site of tower and 1500 ft from tower can be affected. Stated desire to live here another 40 years.
- <u>Kathy Barr 407 E 3<sup>rd</sup> St</u>, Stated concern with people working to make Cle Elum beautiful, and tower going to destroy view of hillside.
- <u>Mike Miller Ronald, WA</u>, Stated his family donated the property. Stated that everyone at the City involved with the donation is no longer here. Mr. Miller discussed the donation agreement and ongoing litigation with the City.
- <u>Jim Schlichting 310 W 4<sup>th</sup> St</u>, Stated that LTE coverage not an issue with correct carrier and the land was donated as a park.
- Michael Lancaster 519 N Montgomery Ave, Stated working as law enforcement in Issaquah in the 1980s when Issaquah guaranteed to be left green. Concerned that when he purchased his property he was told property next door in Cle Elum was going to stay a park. Concerned about health.
- <u>Dorothy Olsen 312 E 3<sup>rd</sup> St</u>, Concerned that the neighborhood closest to the proposed tower are not in Suncadia and want to see trees.

- Steven Harper 616 W 2<sup>nd</sup>, Stated that City passed ordinance Tuesday 8/13 that
   any monies made on the property to be put into park reserve fund to be used on city parks. Discussed motivations for taking office as Council.
  - Raven Hill South Cle Elum, Concerned with greed. Stated saw newspaper article about hearing about cell tower and didn't feel there was full disclosure. Stated cell tower in park not honoring and concerned about health risks and proximity to people.

Commissioner Clark Closed the Public Hearing at 7:30pm. Commissioner Clark suggested to Commission that based on comments and materials submitted, that Commission consider moving deliberations to next meeting to take time to allow appropriate review of material. Commissioner Lundh made motion to move deliberation to next meeting. Commissioner Davis Seconded. No further discussion, motion passed unanimously. Commissioner Clark thanked everyone for their comments.

## 14 5. New Business

No new business.

## 16 **Citizen Comments on Non-Agenda Items (limited to 5 minutes)**

None.

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## 7. Public Appearances

None.

## 20 8. <u>Unfinished Business</u>

None.

#### 22 9. Staff Report

Planner Temple presented staff report. Overview of last Council meeting 8/13 – discussed reorganization of Parks & Recreation Committee and RES-2019-011 amending the Park Reserve Fund use and source of funds. Discussed hiring of on-call planning firm to temporarily assist with planning needs. Informed Commission they would have a hearing at the 9/3 Commission meeting to hear changes to the Shoreline Master Program and listed additional hearings and upcoming permits. Commissioners received staff report in 8/20 packets. Planner Temple explained role of Staff with Planning Commission for permits.

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## **Commissioner Clark Allowed Citizen Comments on Non-Agenda Items**

Tim Reynolds – asked a question about how a sign could be moved on a private road. Planner Temple provided general answer, and offered to speak with Mr. Reynolds at City Hall if he had further questions.

## 36 10. Report of Committees

None.

#### 38 11. Comments from Commissioners and/or Staff

None.

#### 40 12. Adjournment

Motion to adjourn made by Debra Davis seconded by Pam Hawk. Motion carried unanimously. Meeting adjourned 7:45 pm. Next regular meeting Tuesday 3 September 2019, 6:00 pm.

## **PLANNING COMMISSION**

## Agenda September 3, 2019 6:00 p.m.

MAYOR JAY MCGOWAN

CITY ADMINISTRATOR ROBERT OMANS

CITY PLANNER LUCY TEMPLE

CITY CLERK
KATHI SWANSON



PLANNING COMMISSION KERRY CLARK DEBRA DAVIS PAMELA HAWK MATTHEW LUNDH MATT FLUEGGE

CITIZEN ALTERNATE VACANT POSITION

- 1. Call to Order & Roll Call
- 2. Set Agenda
- 3. Adoption of Minutes
  - 20 August 2019
- 4. Announcements, Appointments, Awards, & Recognition
- 5. Business Requiring Open Hearings
  - Shoreline Master Program City/Ecology Joint Review Hearing
- 6. New Business
- 7. Citizen Comments on Non-Agenda Items (limited to 5 minutes)
- 8. Public Appearances
- 9. Unfinished Business
  - Vertical Bridge Wireless Communication Tower CUP-2019-002 & VAR-2019-001
- 10. Staff Report
- 11. Report of Committees
- 12. Comments from Commissioners and/or Staff
- 13. Adjournment

Next Regular Commission Meeting: September 17, 2019

1		CITY OF CLE ELUM
2		PLANNING COMMISSION MEETING
3		Meeting Minutes
4		03 September 2019 6:00
5		00 24pt 1100 2017 0000
6	1.	Roll Call and Call to Order
7		Commissioner Clark called the meeting to order at 6:00pm. Commissioner Hawk was
8		absent. Commissioner Davis motioned to excuse Commissioner Hawk, Commissioner
9		Fluegge seconded. Passed unanimously.
10		Set Agenda
11		None.
	2	
12	2.	Review of the minutes  Provided residual to the second of
13	2	Review minutes from August 20, 2019. No changes.
14	3.	Announcements, Appointments, Awards, & Recognitions
15		Planner Temple announced Commissioner application, Steven Malek. Commissioners
16		asked him questions such as his availability to be present at meetings and the role of
17		the Commission.
18	4.	Business Requiring Open Hearing
19		Shoreline Master Program (SMP) – Joint Review Hearing. <i>Planner Temple and</i>
20		Ecology's Lennard Jordan explained the changes to the SMP. Commissioner Clark
21		opened and closed the hearing at 6:17pm. No comments. Commissioner Davis
22		motioned to recommend the changes for adoption by City Council. Commissioner
23		Lundh seconded. Passed unanimously.
24	<b>5.</b>	New Business
25		No new business.
26	6.	Citizen Comments on Non-Agenda Items (limited to 5 minutes)
27		None.
28	7.	Public Appearances
29		None.
30	8.	Unfinished Business
31		CUP-2019-002 and VAR-2019-001 – Wireless/Vertical Bridge Wireless Communication
32		Facility.
33		Commissioner Clark reviewed the August 20th meeting procedings and announced that
34		there would be no public comment at this meeting.
35		• Commissioner Clark: I want to start before we get into this. I went through all the
36		submissions, the presentation, the comments, and so forth and I came back and looked
37		through the municipal code and I want to make sure read this through you guys and I
38		made copies of the municipal code. Here's the residential district code. So this is a
39		Conditional Use Permit ["CUP"] that we are hearing and the Variance is kind of
40		secondary so you have to get through the CUP portion. I remind you that you are the gate
41		keepers here so you the Municipal Code is your Bible so when you read through this, so
42		there are permitted uses, one accessory dwelling per unit, etc., you can go down through
43		them. so those are the permitted uses, would you like me to read through them?so you get
44		to the CUP and that is where this application kind of gets me it's Telephone Exchanges,
45		Electric Substations and similar installations for public service. The difficulty I'm having
46		is that a telephone exchange is like the Quest operation across from the post office, it's
47		where you connect wires together. So from this I then went through all of the other zoning
48		districts and we have Business Park, Industrial, Old Town Commercial and Entry

Commercial. All of those districts in their permitted use or conditional uses, but it clearly says wireless communications. That's where I'm stumbling on this. I was part of the other tower here. I can't exactly remember anything, I just remember kind of vaguely about the difference between wireless and an exchange. So I'm just bringing that up before we go forward that I'm having trouble with it. I'm having trouble tying that tower, which is a cellular communication tower, to a telephone exchange that is wires connected. And I think that my concern is that if this isn't right then it should be denied just on that basis. And sent back to the applicant and there are other zones where the tower is permitted. Several others Industrial, and so forth, but not in residential. I would like to if they are stuck on residential then I think they should petition the council for a change in the ordinance or adopt a new ordinance. But it seems to be clear that this is the only one that has telephone exchanges in it yet the others all have cell towers and its like it was an omission...or this was clearly intended and I just have to take it on what it says in the municipal code and so I'm assuming it doesn't say anything else but my interpretation is that it's not a cell tower it's not cellular communication. So I'll just throw that out.

- Commissioner Lundh: I looked and looked and looked trying to find something and I read telephone exchanges as not that they require wires right, its essentially what a telephone exchange is what connects a phone to the telephone network and in this case wireless is wireless so you could argue that it is the connection point but I'm on board with what you're saying because it it's not called out specifically, and because it's called out specifically in other ones it's troublesome.
- Commissioner Clark: That's my concern is that you on something that has so much public input that we need to get this right. if it's not allowed in residential and that's our interpretation of the municipal code tonight, then we need to deny it, sent it back, and have them either reapply at a different location, there were a few other locations that seemed to meet their criteria, both city owned property and both public owned property in zones that either allow it as a permitted use, or a conditional use, either or, but there's a few of them. but that's my dilemma at this point and I'm looking to you guys to, I've probably been through a few more of these [?] than you have but I'm looking at this and seriously I'm having a hard time getting over this I'd like to see the language really clear. Tell me that it's a cell tower because in Old Town Commercial it allows it on buildings...
- [Commissioner Lundh: asked staff what the Gore Property was zoned. Staff answered Industrial, but proposed to be General Commercial in proposed area wide zoning amendments]
- <u>Commissioner Clark</u>: There are the zones that it's not allowed in are believe it or not General Commercial, Multi Family, Planned Mixed Use and obviously Public Reserve. [Staff corrected that Planned Mixed Use allows the uses from other zones] Yes.
- Commissioner Lundh: and that's how it is currently.
- Commissioner Clark: yes, so the zones that allow either through conditional permit or permitted use are Business Park, Industrial, and Old Town Commercial or Entry Commercial. And in those it clearly states cell tower or cellular communication.
- [Staff clarified that when uses are not specifically stated in the code, the planner has the authority to review the proposed use in terms of other permitted or conditional uses in the code and make a determination of whether it is a similar use. Staff stated Residential Zoning lists telephone exchanges and electric substations and that staff made a determination that cellular towers fit into that use.]
- Commissioner Lundh: and that thought was that fits into similar installations for public service.

- [Commissioners clarified that the zoning code being discussed is the current/2001 code, not the proposed zoning code accompanying the comprehensive plan)
- Commissioner Davis: so I went in a little bit different direction after the hearing and I feel like the citizens should be aware of the FCC tower and antenna siting rules, and I went and looked it up and state and local authority over zoning and land use decisions for personal wireless service the federal law puts limitations on what we can do we cannot consider the health aspect. If we do, if that's an issue that we're making a decision on it's against the law. And that seems a little weird to me but that's the law. So I would encourage everyone to look at what the FCC says and what authority this group has. I think we can't discriminate between companies and we can't prevent prohibit providing service and if we deny an application we have to provide substantial written evidence to do that. And so I found that a little chilling. That local citizens have...
- Commissioner Lundh: *limited say*

- Commissioner Davis: yeah exactly. So that's troublesome to me. That the people who live here don't have a lot of control. I was also hung up on the conditional use for this after a lot of thought and reflection I've... and at the last meeting someone stood up and said they didn't know who any of us are. My name is Deb Davis, I work for the Forest Service. I have been working on the trails on the Cle Elum Ranger District for 28 years. I have been a resident here for 14 years. I started coming to this town before there were any coffee stands. So I have watched the changes come. I was recruited to volunteer for this position and I thought it would be a good thing because I'm really interested in affordable housing. I', really interested in this being a livable town for the people who live here. And after 2 years of being on this commission, this has been the hardest thing that has come up for me. And the first chief of the Forest Service said when there is a decision to be made make sure it provides the greatest good for the greatest number over the long run, and that is what I am trying to apply to this. What provides the greatest good to the greatest number over the long run. And I think as a City of Cle Elum planning commissioner the citizens of this town kind of have priority there. So I have a lot of questions about our code, I think its behind, I also would like it to be clearly spelled out – what is permitted and what a conditional use is in a residential area. I don't know that a cell tower in a residential area, especially a 153-foot tall one doesn't quite jive with me. I wish our code said something about buffers like what's the distance it has to be away from an occupied building. So just thinking it over, I don't feel good about moving forward with this application. But that's me. Especially after I counted all the comments, that's 300-plus people who had a say and to me for a town of this size that's a lot.
- Commissioner Clark: well I think that aside from going into all the different submissions and so forth, I am still stuck on this and having been involved in real estate since I was 16 years old multiple lawyers and I can't tell you how much money but issues like this when I read that and I'm reading it telephone exchanges, electrical substations, I get the fact that if it was your predecessors on the commission that wanted that changed I think they would have changed it because the other sections are updated. I just I'm really struggling with this. And if I just see flags not that I'm saying anything about whether I'll vote for or against it I'm having problems with that just getting over the fact that it doesn't say cell tower I'm really having a problem with that so if you can get me beyond that I'm great. But I'm really struggling with that. And if I feel we deny it they can change this, I can't we can't but if it's that important to them change it and bring it back or go to one of the other locations that was identified as equal to that location which the waste water treatment plant, the dog park, those were two of the city properties there was I think a few others. As much as I'd like to move this forward, you know, I'm just I'm stuck. I'm literally stuck on this language because when I read that I'm reading that it's not a cell tower. They're

talking about telephone exchanges where you're connecting hard wires or electric substations. I know what a substation looks like – it doesn't look like a 153 foot tower.

- <u>Commissioner Lundh</u>: It'd be one thing if it wasn't called out in other places but because it's called out specifically in other places...
- Commissioner Clark: that's my tripping point is that it's called out specifically in other districts but not this one. And so I'm trying to I can't telepathically communicate with your predecessors to figure out what they were thinking but it's that's what it says to me and that's my feelings on it. I just I'm having trouble getting beyond that. I don't know how you guys feel...
- <u>Commissioner Davis</u>: Well I was looking because I have questions about conditional use permits in this land use goal Conditional Use Permits, street vacations, variances and other special applications shall only be permitted when there is an overriding permanent public benefit consistent with the goals and policies of this Comp Plan. I don't know about the overriding permanent benefit.
- Commissioner Lundh: I think that argument could be made, not only because it expands the amount of carriers available but also because as I understand it AT&T is very interested in piggybacking on this tower shortly after and Governor Brown and Governor Inslee just signed some legislation or an agreement like an RFP agreement with AT&T that they are going to be the primary provider of whatever the E911 EMS System is so I think you could make a big argument that there's an overriding need to have expanded AT&T coverage if that's what our first responders are going to rely on, but that said I've spent about I don't know 25 hours on this this week, I took a hike with Kate up to the property and we hiked around for a couple hours and had a great conversation and then we went down and checked out the gore property I was trying to get Greg Barr because I know he was interested in that but we never hooked up. But I certainly have some big concerns about the location as well and I think this is an opportunity to perhaps ask that question. And certainly this is a this is troubling to me as well I was looking around trying to see if there was an inconsistency and this is one that didn't pop out to me because I kind of made an assumption assuming what telephone exchanges meant but it being called out is an important thing to note.
- Commissioner Clark: well I would like to see that changed if you guys are saying you need to be specific if you are going to deny it on just this because otherwise we need to go further. I'm just having I'm having difficulty getting over the conditional use part in the zoning for Residential. If that was cleaned up we could have the hearing all day long as long as it takes, but I just if we approve and or deny either it could be challenged by the applicant or
- Commissioner Lundh: anybody on record
- Commissioner Clark: yeah that's the concern I have and it looks to me let's get it right.
- Commissioner Lundh: can we play that out? How does that all go down? So we deny it...
- Commissioner Clark: Then it goes back to the applicant. This particular thing is difficult I can say difficult. The City of Cle Elum is the property owner the city of cle Elum did a site design review application. The applicant is Vertical Bridge. And if we deny it they could appeal it and it would go to City Council. The City Council would have to look at that based off of our decision that hey we the language isn't clear enough for us it's not telling us cell towers in this case, my case that I'm trying to that I'm having trouble with here. Then they would either approve it or agree with our denial. Then the to me next step the proper step is to go back in that location if they are so stuck on that location then change the code so that it says cell tower in Residential. If not then ok let's go with option 2 or 3 or 4 or whatever they were because there were several let's say 3 or 4 locations that seemed to be acceptable to Vertical Bridge that when you look at the map one in particular to me in

my mind is the waste water treatment plant. It's in industrial it has utilities, it's got trees albeit some of them short some of them close to 100 feet tall and there's a mix there's fir, pine, and obviously cottonwood down there but if that location or another location would work that's in an existing approved zone either as a conditional use or a permitted use then considered that, because again Residential, I just I don't read it in there and it makes me uncomfortable because I think it opens it up to challenges either way. But again you know I always consider the Commission kind of the gate keepers they're supposed to interpret this code and my interpretation is different than what staff has looked at and what the attorneys have looked at and I'm just reading it like that's not what it means to me and maybe it's just because of my age but it just doesn't mean that to me. And then I look at the other codes and the other districts or how it is written in the other districts and it's clearly stated.

- Commissioner Lundh: because of that I don't think it's your age because that makes sense.
- Commissioner Davis: I agree it makes sense to me too.
- Commissioner Fluegge: Yeah I mean if it's saying it in one spot and it's not in the other then I'm not willing to make that interpretation to [? Couldn't hear].
- Commissioner Clark: Do you guys want to make a motion or talk about it further because in my opinion and it's just my opinion is that if we can't get passed the conditional use permit we can't get passed the height variance or any of the other issues related to this we just have to make sure that it is the use that's either in a permitted use or conditional use and I am just having difficulty with that one. All the testimony and submissions and so forth were great and I read all of them but I'm stuck on this one because I think it's a tripping point, I think it's a trip wire. If I was somebody opposed or for I'd look at that and it's easy for an attorney to twist words at \$500 an hour, so.
- <u>Commissioner Lundh</u>: Well and that's going to be the question probably, what does the court think if it does go that far, right?
- Commissioner Clark: Yeah if it's challenged, but I just think that I've probably said enough. If you guys want to go forward then you have to convince me that that's not the tripping point. If not, then I think we need to make a motion and deny the application as presented for that reason.
- Lundh: I will make a motion that we deny CUP-2019-002 on the basis that the code is not clear that this is a permitted conditional use in a Residential zone.
- Davis: I'll second the motion
- <u>Commissioner Clark</u>: *Any additional discussion? All in favor?* Motion passed unanimously.

### 37 9. Staff Report

None.

#### 10. Report of Committees

Commissioner Lundh reported on the parks committee for the City – Mayor appointed Commissioner Lundh, former Commissioner Devin Smith, and Councilmember Beth Williams, which gives them more authority for improving the parks – excited to get started on park projects.

# 11. Comments from Commissioners and/or Staff

None.

#### 12. Adjournment

Motion to adjourn made by Matt Fluegge motioned to adjourn the meeting at 6:49pm, and seconded by Commissioner Davis. Motion carried unanimously. Meeting adjourned 6:49 pm. Next regular meeting Tuesday 17 September 2019, 6:00 pm.